
The Role of Regional Government in Maintaining the Agricultural Sector Amidst the Development of the Brebes Regency Industrial Area

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ABSTRACT

The purpose of this study is to obtain answers to research problems based on the formulation of the problems that have been proposed. So the purpose of this study is to determine the authority of the local government in achieving the goals of regional industrial development and to find out the government's efforts in maintaining the agricultural sector in the midst of the development of the Brebes Regency industrial area. The approach taken in this research is an empirical juridical approach or can also be called sociological legal research or field research. Empirical legal research is legal research intended to examine and analyze the work of law in society. Industrial estates in fact should not be built on productive land so as not to affect the agricultural output of the surrounding community which can have a negative impact on the income of local people who will be used as industrial estate areas. With the establishment of Brebes Regency as an industrial area, there are factors that need to be considered, because Brebes Regency has a very qualified agricultural sector and is one of the largest livelihoods of its people.

Keywords: Agricultural sector, Industrial estates, Local governments.

INTRODUCTION

The development of national development is fast because it is supported by the rapid progress of science and technology. National development is one of the national goals stated in the preamble to the 1945 Constitution of the Republic of Indonesia in the fourth paragraph. The national goals themselves include, among other things, protecting the entire Indonesian nation, advancing general welfare, making the nation's life intelligent, and participating in implementing world order based on eternal peace and social justice.

Development is one of the basic functions of the government which is related to government organizational units that carry out tasks in the development sector which is also used as an embodiment of national goals. Therefore, it is very important to pay attention to development with the aim of creating facilities and infrastructure that support people's lives. The existence of industrial areas can be used as a benchmark for national development which is also supported by Law Number 3 of 2014 concerning industry which has been amended by Law Number 11 of 2020 concerning job creation (Industry Law). The Industrial Law has the meaning of a form of economic activity that processes raw materials and utilizes industrial resources so as to produce goods that have added value, the use and benefits of terminating processing industrial activities by providing facilities, infrastructure and facilities that can support other industrial activities (Rinayanti & Qibthiyyah, 2021). Regulations regarding industrial law must be able to protect humans and the environment through the creation of a welfare state based on maqashid al-syariah. Maqashid al-syariah is the basis for reformulating Islamic law through the discipline of fiqh rules (Nurhayati et al., 2022).

Developing an area into an industrial area is one of the right strategies because industrial development is considered capable of increasing industrial competitiveness and investment as well as increasing efforts for sustainable industrial development (Sjaifuddin et al., 2018). Apart from that, industrial areas are also expected to be able to help increase or improve the regional and even national economy because the industrial sector is a sector that is considered to be able to open up new jobs for

workers who have not found work so that it can trigger growth in other interrelated sectors such as the trade sector. and services (Kristanto, 2004).

The regional government of Brebes Regency plans to build a Brebes industrial area covering an area of 3,977 hectares which is planned to be divided into several areas of Brebes Regency, namely in the Losari District, Tanjung District, to Bulakamba District (Arfi & Wasdiun, 2020). The development of this industrial area is based on Brebes Regency regional regulation Number 3 of 2021 concerning the Brebes Regency industrial development plan for 2021-2041. These regional regulations are an implementation of Article 18 of the 1945 Constitution of the Republic of Indonesia which regulates regional autonomy. Full regional autonomy is given to regional governments to regulate their respective regions in accordance with their local wisdom. This means that local wisdom between one region and another can be different due to the diversity that exists in Indonesia itself in accordance with the motto *Bhinneka Tunggal Ika* (Yuspin et al., 2019).

By making Brebes Regency an industrial area, there are factors that need to be taken into account, because Brebes Regency has a very capable agricultural sector and is one of the biggest sources of livelihood for its people. Meanwhile, the construction of an industrial area in Brebes is being built on productive land so that it could threaten the agricultural sector in Brebes Regency (Citradi, nd).

From the background above, the topic that will be raised in this article is the authority of the regional government in achieving regional industrial development goals as well as the government's efforts to maintain the agricultural sector amidst the development of the Brebes Regency industrial area.

RESEARCH METHODS

The approach taken in this research is an empirical juridical approach or can also be called sociological legal research or field research. Empirical legal research is legal research by looking at existing legislation and then connecting it with practice in the field or the operation of law in society. The type of data used in this research is primary data originating from interviews with the Regional Development Planning Agency of the Brebes Regency Government, statutory regulations namely the 1945 Constitution, the Industrial Law. Then the secondary legal materials that the author uses come from books, journals and articles related to research. And tertiary legal materials come from dictionaries and encyclopedias. The data collection method begins with a field study to obtain primary data through an interview process with the Brebes Regency Regional Development Planning Agency. Furthermore, library research is used to obtain secondary data in the form of statutory regulations, books, journals, print or electronic media related to the research object. The data that has been obtained is then processed and arranged systematically, then analyzed using and then expressed deductively. According to Philipus M. Hadjon, who was later quoted by Peter as having been taught by Aristotle, this deductive data analysis method is a method that discusses a general problem from which conclusions are then drawn to more specific problems. However, in legal arguments legal syllogisms are not as simple as traditional syllogisms (Marzuki, 2007).

RESULTS AND DISCUSSION

1. The authority of local government in achievement of Regional Industrial development goals

The authority of regional governments is regulated in Law Number 23 of 2014 which discusses regional government. Regional government authority is divided into delegation, which is the formation of regional regulations according to higher statutory orders, and attribution, which is the formation of regional regulations carried out in accordance with the authority assigned by law and assistance tasks. (Quina et al., 2019). Regional authority is divided into provincial regional authority and district/city regional authority. Regional government authority is divided into 2, namely mandatory government authority which includes basic education, health, minimum living needs, environmental

infrastructure, and others. Meanwhile, the authority of the selected regional government includes the superior potential and uniqueness of a region (Farid & Indrayati, 2017). This article will discuss the authority of selected regional governments in terms of achieving regional development goals.

a. Planning and setting KPIs

KPI according to Minister of Industry Regulation Number 30 of 2020 regarding the technical criteria for Industrial Designated Areas is Industrial Designated Areas, namely stretches of land designated for industrial activities based on regional spatial plans determined in accordance with statutory regulations. It is found in Brebes Regency Regional Regulation Number 13 of 2019 concerning the spatial planning and regional planning of Brebes Regency for 2019-2039. In the regional regulation there is an industrial designated area zone which is in article 40. It is stated that the industrial designated area of Brebes Regency covers an area of 5,688 hectares spread across the Losari District area covering approximately 972 hectares, Tanjung District covering an area of approximately 3,053 hectares, Bulakamba District covering an area of approximately 1,063 hectares, Wanasari District covering an area of approximately 144 hectares, Kersana District covering an area of approximately 104 hectares, and Kejiwan District covering an area of approximately 352 hectares (Sugiarto, 2022).

b. Provision of industrial infrastructure

Infrastructure is everything that is used as the main support for the implementation of a process, which in this case is an industrial area (Surya et al., nd). Providing industrial area infrastructure aims to support industrial area development. The infrastructure to support industrial activities in Brebes Regency is the Brebes station which is approximately 14km from the industrial area, the prohibition station which is approximately 21km away, and the Kluwut fishing port which is approximately 5km from the industrial area location. Apart from that, the Trans Java toll road, northern ring road, Pejagan flyover, Tegal port, Pemali rubber dam, Babangan rubber dam, normalization of the Malayayu reservoir, which really supports industrial activities and facilitates access, is also being built, besides that, the construction of the Bantarkawung reservoir, distribution of gas pipes is also underway. Cirebon-Semarang, dependent electricity substations, Batang PLTGU, and Pemplang Agro Terminal (Purwanto, 2019).

c. Providing easy data and information in regional areas intended for the development and development of KPI

A key driver of regional economic growth is the region's ability to utilize existing natural resources and local talent which is used as a strong supporter of innovation. According to the regional planning and development agency for Brebes Regency, "the convenience of data and information is achieved by collaborating with entrepreneurs and intensively promoting through the website, as well as the existence of one-stop integrated services which are expected to encourage investors to invest through the Investment Service and One-Stop Integrated Services."

d. One-stop integrated service in accordance with statutory provisions

There is a One Stop Investment and Integrated Services Service or DPMPTSP which was formed with the aim of assisting the regent in carrying out government affairs which fall under regional authority and assistance tasks given to the Brebes Regency government in the field of investment and one stop integrated services (Surya et al., nd).

One stop service is the implementation of licensing and non-licensing activities whose management process starts from the application stage to the document issuance stage and is served through one door and carried out in one place and by adhering to principles aimed at simplicity, transparency, accountability and guarantee certainty of costs, time and clarity of procedures (Rahmadany, 2020).

e. Providing incentives and other facilities in accordance with statutory provisions

According to the Central Java DPMPTSP, there are several criteria for providing incentives and facilities provided to the community and/or investors, namely: contributing to increasing

community income, absorbing labor, using mostly local resources, contributing to improving public services, making a contribution in increasing gross regional domestic product, being environmentally sound and sustainable, developing infrastructure, transferring technology, carrying out pioneer industries, carrying out research, development and innovation activities, partnering with micro, small businesses or cooperatives, industries that use capital goods, machines or equipment that produced domestically, carries out business activities in accordance with national and/or regional priority programs, and is export-oriented (*Identification of Incentive Facilities and Ease of Investment in Central Java*oh, 2021). According to the Brebes Regency regional planning and development agency, there are no tax incentives and building tax relief in Brebes Regency. Meanwhile, the ease of licensing in Brebes Regency is relatively fast.

f. Arrangement of industrial activities in the Region

According to the results of an interview with the Brebes Regency regional planning and development agency, consideration of industrial structuring in Brebes Regency prioritizes areas that need more labor to absorb the workforce in Brebes Regency to avoid unemployment. So far, there are more labor-intensive industries and are directed towards industrial areas or areas that have complete infrastructure, for example along the northern coast. Regarding arrangements that have a high risk of environmental pollution, there must be related permits such as required documents and monitoring and supervision of companies that must report activities that pose a high risk to the environment.

g. Supervision of the implementation of regional industrial development

According to the Regional Development Planning Agency of the Brebes Regency Government, the supervision carried out by the government in the implementation of regional industrial development is carrying out supervision in the field of environmental pollution which is at high risk, supervision related to employment then supervision of taxes and related to the extent to which industrial companies carry out the provisions of the Law related to TJLSP or Corporate Social Environmental Responsibility where companies are obliged to spend part of their profits to improve the environment. In its implementation, there is no monitoring because the company does it independently, but there is a CSR forum that is provided or proposed to the company regarding development activity programs that cannot be funded by the APBD/APBN to be offered back to the company and then reporting is carried out for evaluation. The CSR or Corporate Social Responsibility Forum is a forum that aims to increase awareness, ability and responsibility of the business world in implementing social responsibility and sustainability. (*Indonesian CSR Forum Holds CSR Outlook 2022*, 2022).

2. Regional government efforts to maintain the agricultural sector amidst the development of industrial areas

The agricultural sector is one of the most important sectors in Brebes Regency because most of the people in Brebes Regency work as farmers and there are several superior products in the agricultural sector, one of which is shallots, therefore special efforts are needed from the regional government to maintain the agricultural sector while it is being implemented. industrial area development.

a. Regional approach

According to the regional planning and development agency for Brebes Regency, the regional approach taken by Brebes Regency in developing industrial areas takes into account the carrying capacity and capacity of the environment, the availability of adequate infrastructure to make it easier to carry out industrial activities, as well as the proximity of geographical areas in the policy for determining the location of industrial designated areas. The spatial planning of the Brebes Regency region has the aim of realizing the regional space of Brebes Regency as a gateway for development in the western part of Central Java based on agriculture, industry and services that

are environmentally sound and sustainable.

b. Resource potential in the region

One of the potential regional resources in Brebes Regency is in the agricultural sector, namely shallots, rice, corn, garlic, chilies, potatoes and carrots (Arfi & Wasdiun, 2020). The agricultural sector in Brebes Regency has played a major role in improving the economy through forming GRDP, providing food and industrial raw materials and providing employment opportunities. (Khatimah & Mudmainnah, 2022).

c. Benefits for the welfare of local communities

According to the Regional Development Planning Agency of the Brebes Regency Government, there are a number of benefits that occurred after making Brebes Regency an industrial area, including the large number of investments coming in and then offering it to industry to then build industrial companies in Brebes Regency which it is hoped will be centralized and monitoring will be easy as well as power housing. work that can be built but this has not yet been fully realized. Another benefit felt is that the economy of the surrounding community is stimulated, resulting in a multiplier effect. The multiplier effect in an industry is an impact resulting from the development of an industrial area which can trigger the growth of other sectors (Kakambong, 2016). The multiplier effect resulting from the development of industrial areas in Brebes Regency is such as workers who benefit from new job opportunities, people who have new businesses such as building boarding houses for industrial workers who may come from outside the Brebes area or in the trade sector such as the construction of new shops or stalls as well as the regional land and building tax in Brebes Regency increasing.

d. Increasing mastery of technology and the quality of human resources for society

One of the aims of community empowerment is to create or increase the ability of the community individually and in groups to solve various problems related to efforts to improve the quality of life, independence and prosperity. (Zulfiningrum, 2021). Increasing mastery of technology and the quality of human resources is carried out by holding job training centers both by the government itself and in collaboration with the private sector so that the workforce in Brebes Regency is ready for the industrial world.

e. Community access and employment opportunities in leading regional industries

People still have access to work in regional superior industries because the area used for this industrial area has not decreased but has only shifted. With the existence of this Industrial Area, it is also hoped that there will be a lot of new workers, there will also be a lot of agricultural products that will be consumed in the future (Firdaus, 2020).

CONCLUSION

There are several considerations for making Brebes Regency one of the industrial areas in Central Java, namely because there is adequate infrastructure such as stations, toll roads and ports which can facilitate the running of industrial activities. Apart from that, the development of an industrial area in Brebes Regency is being seen as the right solution because the number of workers in Brebes is large and there is still a lack of job opportunities. The existence of this area also has a positive impact on the community because the workforce benefits from new job opportunities, people have new businesses such as the construction of boarding houses for industrial workers who may come from outside the Brebes area and in the trade sector such as the construction new shops or stalls as well as increased regional land and building taxes in Brebes Regency.

However, the government also still has to improve its mastery of technology and the quality of human resources by increasing the number of job training centers both by the government itself and in collaboration with the private sector so that the workforce in Brebes Regency is ready for the industrial world. Regarding ease of access in the agricultural sector, People still have access to work in regional

superior industries because the area used for this industrial area is only a few percent of the amount of agricultural land that can be used by farmers to continue doing their work.

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